
FINANCIAL STATEMENT with
INDEPENDENT AUDITOR'S REPORT
YEAR ENDED DECEMBER 31, 2015

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INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and City Council Medicine Lodge, Kansas

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of the City of Medicine Lodge, Kansas, as of and for the year ended December 31, 2015, and the related notes to the financial statement.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note A; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the *Kansas Municipal Audit and Accounting Guide*. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note A, the financial statement is prepared by the City on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note A and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the City of Medicine Lodge, Kansas as of December 31, 2015, or changes in financial position and cash flows thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balances of the City of Medicine Lodge, Kansas as of December 31, 2015, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note A.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures – actual and budget and individual fund schedules of regulatory basis receipts and expenditures (Schedules 1 and 2 as listed in the table of contents) are presented for analysis and are not a required part of the basic financial statement, however are required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note A.

The 2014 actual column presented in the individual fund schedules of regulatory basis receipts and expenditures (Schedule 2 as listed in the table of contents) upon which we rendered an unmodified opinion dated May 26, 2015, is also presented for comparative analysis and is not a required part of the 2015 basic financial statement. The 2014 basic financial statement and our accompanying report are not presented herein, but are available in electronic form from the web site of the Kansas Department of Administration at http://admin.ks.gov/offices/chief-financial-officer/municipalthe following services/municipal-audits Such 2014 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2014 basic financial statement. The 2014 comparative information was subjected to the auditing procedures applied in the audit of the 2014 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2014 basic financial statement or to the 2014 basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2014 comparative information is fairly stated in all material respects in relation to the 2014 basic financial statement as a whole, on the basis of accounting described in Note A.

Kennedy McKee & Company LLP

June 16, 2016

SUMMARY STATEMENT OF RECEIPTS, EXPENDITURES AND UNENCUMBERED CASH REGULATORY BASIS

For the Year Ended December 31, 2015

<u>Fund</u>	une	Beginning encumbered sh balance	Prior year canceled encumbrances		
General fund:					
General	\$	714,402	\$		
Special purpose funds:					
Tourism		54,311		-	
Library		1,173		-	
Special highway		34,640		-	
Special parks and recreation		5,705		-	
Municipal equipment reserve		464,228		-	
Capital improvements reserve		448,608		-	
Public Building Commission		102		-	
Total special purpose funds		1,008,767			
Bond and interest fund: Bond and interest		18,034			
Capital project fund: Sidewalk improvement		11,151			
Business funds:					
Water utility		401,780		_	
Sewer utility		, -		_	
Solid waste utility		31,648		-	
Waterworks depreciation and maintenance reserve		4,253,005		-	
Sewer plan O-M-R		85,121			
Total business funds		4,771,554			
Total	\$	6,523,908	\$	_	

Composition of cash balance:

Checking accounts
Savings accounts
Certificates of deposit

Total cash

The notes to the financial statement are an integral part of this statement.

Receipts	Expenditures	Ending unencumbered cash balance	Add encumbrances and accounts payable	Ending cash balance
\$ 1,647,528	\$ 1,823,365	\$ 538,565	\$ 56,777	\$ 595,342
23,031 105,993 53,345 961 156,000 147,621 1,145,903	26,175 106,993 - - 22,000 14,635 1,143,292	51,167 173 87,985 6,666 598,228 581,594 2,713	- - - - - -	51,167 173 87,985 6,666 598,228 581,594 2,713
1,632,854	1,313,095	1,328,526	<u> </u>	1,328,526
<u> </u>		18,034		18,034
82,228		93,379		93,379
1,131,970 561,892 343,335 125,000	996,029 411,120 360,000 144,974 15,645	537,721 150,772 14,983 4,233,031 69,476	11,998 9,126 27,656 - 	549,719 159,898 42,639 4,233,031 69,476
2,162,197	1,927,768	5,005,983	48,780	5,054,763
\$ 5,524,807	\$ 5,064,228	\$ 6,984,487	\$ 105,557	\$ 7,090,044
				\$ 4,568,973 1,276,071 1,245,000
				\$ 7,090,044

NOTES TO THE FINANCIAL STATEMENT

December 31, 2015

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

This summary of significant accounting policies applied in the preparation of the accompanying financial statement is presented to assist in understanding the City's financial statement. The financial statement, schedules, and notes are representations of the City's management, which is responsible for their integrity and objectivity.

1. Municipal Financial Reporting Entity

The City of Medicine Lodge is a municipal corporation governed by an elected mayor and five-member council. This regulatory financial statement presents the City of Medicine Lodge (the municipality) and the Public Building Commission (part of the municipality). The Lincoln Library, a related municipal entity, has not been included in the City's reporting entity.

Public Building Commission. The Commission was authorized by City Ordinance No. 818, pursuant to K.S.A 12-1757 et. seq., and all amendments thereto, and as amended, supplemented and limited by the City of Medicine Lodge, Kansas Charter Ordinance No. 17 establishing the composition thereof and purposes for which established. For financial reporting, the financial activities of the Public Building Commission are accounted for within a non-budgeted special purpose fund.

Lincoln Library. The members of the governing board of the Library are approved by the City Council. The Library is fiscally dependent on the City because the City provides substantial financial support in the form of appropriations. In addition, the Library is prohibited from issuing bonded debt without the approval of the City Council.

2. Basis of Presentation – Fund Accounting

The accounts of the City are organized and operated on the basis of funds. In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements.

The following types of funds comprise the financial activities of the City for the year ended December 31, 2015:

REGULATORY BASIS FUND TYPES

<u>General fund</u> – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

<u>Special Purpose fund</u> – used to account for the proceeds of specific tax levies and other specific regulatory receipt sources (other than Capital Project and tax levies for long-term debt) that are intended for specified purposes.

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Basis of Presentation - Fund Accounting (Continued)

REGULATORY BASIS FUND TYPES (CONTINUED)

Bond and Interest fund – used to account for the accumulation of resources (including tax levies and transfers from other funds) and payment of general long-term debt.

<u>Capital Project fund</u> – used to account for the debt proceeds and other financial resources to be used for acquisition or construction of major capital facilities or equipment.

<u>Business fund</u> – funds financed in whole or in part by fees charged to users of the goods or services (i.e. enterprise and internal services fund, etc.).

3. Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America

The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The City has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the City to use the regulatory basis of accounting.

4. Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- a. Preparation of the budget for the succeeding calendar year on or before August 1st.
- b. Publication in local newspaper on or before August 5th of the proposed budget and notice of public hearing on the budget.
- c. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- d. Adoption of the final budget on or before August 25th.

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

4. Budgetary Information (continued)

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in regulatory receipts other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the regulatory basis of accounting, in which receipts are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year end.

A legal operating budget is not required for the utility reserve funds, capital project fund, or the Municipal Equipment Reserve, Capital Improvements Reserve, and Public Building Commission special purpose funds.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

B. DEPOSITS AND INVESTMENTS

K.S.A. 9-1401 establishes the depositories which may be used by the City. The statute requires banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the City's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The City has no investment policy that would further limit its investment choices.

B. DEPOSITS AND INVESTMENTS (CONTINUED)

Custodial credit risk - deposits. Custodial credit risk is the risk that, in the event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka. All deposits were legally secured at December 31, 2015.

At December 31, 2015, the City's carrying amount of deposits was \$7,090,044 and the bank balance was \$7,098,776. Of the bank balance, \$252,713 was covered by federal depository insurance and \$6,846,063 was collateralized with securities held by the pledging financial institutions' agents in the City's name.

C. LONG-TERM DEBT

Changes in long-term liabilities for the City for the year ended December 31, 2015, were as follows:

lssue	Balance beginning of year	Additions	Reductions/ payments	Balance end of year	Interest paid
General obligation bonds: Refunding Issued April 1, 2013 In the amount of \$1,130,000 At interest rates of 0.80% to 2.70% Maturing September 1, 2024	\$ 915,000	\$ <u>-</u>	\$ 135,00 <u>0</u>	\$ 780,000	\$ 14, <u>955</u>
Revenue bonds: Swimming pool improvements Issued March 15, 2006 In the amount of \$1,450,000 At interest rates of 3.50% to 4.50% Maturing September 1, 2026	1,055,000	-	1,055,000	-	53,114
Swimming pool improvements refunding Issued October 15, 2015 In the amount of \$1,035,000 At interest rates of 1.50% to 2.50% Maturing September 1, 2026	<u> </u>	1,035,000		1,035,000	
Subtotal revenue bonds	1,055,000	1,035,000	1,055,000	1,035,000	53,114
Revolving loans: Sewer plant Issued March 1, 2003 In the amount of \$2,946,766 At interest rate of 2.94% Maturing September 1, 2024	1,655,227	-	144,642	1,510,585	47,608
Water meter upgrades Issued December 6, 2012 In the amount of \$480,596 At interest rate of 2.43% Maturing August 1, 2022	237,179	_	27,202	209,977	5,599
Subtotal revolving loans	1,892,406		171,844	1,720,562	53,207
Temporary Notes: Series 2014-1 GO Temp Notes Issued December 1, 2014 In the amount of \$3,708,000 At interest rate of 1.00% Maturing December 1, 2016	3,708,000			3,708,000	37.080
Total long-term debt	\$ 7.570.406	\$ 1.035.000	\$ 1,361,844	\$ 7.243.562	\$ 158,356
J					

C. LONG-TERM DEBT (CONTINUED)

Current maturities of general obligation bonds and interest for the next five years and in five year increments through maturity are as follows:

	F	Principal due	 nterest due	Total due
2016 2017 2018 2019 2020 2021-2024	\$	135,000 140,000 90,000 90,000 90,000 235,000	\$ 13,605 11,985 9,955 8,605 7,075 10,670	\$ 148,605 151,985 99,955 98,605 97,075 245,670
Total	\$	780,000	\$ 61,895	\$ 841,895

Current maturities of revenue bonds and interest for the next five years and in five year increments through maturity are as follows:

	_	Principal due	Interest due	 Total due
2016 2017 2018 2019 2020 2021-2025 2026	\$	20,000 90,000 90,000 95,000 95,000 535,000 110,000	\$ 17,918 20,113 18,763 17,413 15,988 51,313 2,750	\$ 37,918 110,113 108,763 112,413 110,988 586,313 112,750
Total	<u>\$</u>	1,035,000	\$ 144,258	\$ 1,179,258

Current maturities of revolving loans and interest for the next five years and in five year increments through maturity are as follows:

	 Principal due		Interest due		Total <u>due</u>	
2016 2017 2018 2019 2020 2021-2024	\$ 176,793 181,885 187,124 192,515 198,061 784,184	\$	48,259 43,167 37,928 32,537 26,991 50,418	\$	225,052 225,052 225,052 225,052 225,052 834,602	
Total	\$ 1,720,562	\$	239,300	\$	1,959,862	

Current maturities of temporary notes and interest for the next year is as follows:

	Principal	Interest	Total
	<u>due</u>	<u>due</u>	<u>due</u>
2016	\$ 3,708,000	\$ 37,080	\$ 3,745,080

D. DEFEASED DEBT

Series 2013 Refunding Bonds

On April 1, 2013, the City issued \$1,130,000 in general obligation bonds with interest rates ranging from 0.80% to 2.70% to advance refund \$220,000 of outstanding 2002 Series general obligation bonds with interest rates ranging from 4.50% to 4.80%, \$344,158 of an outstanding 2002 KDHE revolving loan with an interest rate of 4.04%, \$290,302 of an outstanding 2010 KDHE revolving loan with an interest rate of 3.49%, and \$235,974 of an outstanding 2007 capital lease with an interest rate of 5.00%. The net proceeds of \$1,098,327 (after payment of \$31,673 in underwriting fees and other issuance costs) were used to pay off the principal and accrued interest on the refunded debt. As a result, the refunded portion of the 2002 Series general obligation bonds, 2002 and 2010 revolving loans, and the 2007 capital lease are considered to be defeased and the liability for those obligations has been removed from the long-term debt footnote.

The City refunded the outstanding debt to reduce its total debt service payments over a 17 year period by \$123,003 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$101,053.

Series 2015 Refunding Bonds

On October 15, 2015, the City issued \$1,035,000 in revenue bonds with interest rates ranging from 1.50% to 2.50% to advance refund \$990,000.00 of outstanding Series 2006 revenue bonds with interest rates ranging from 3.50% to 4.50%. The net proceeds of \$999,858 (after payment of \$35,142 in underwriting fees and other issuance costs) were used to pay off the principal and accrued interest on the refunded debt. As a result, the refunded portion of the 2006 Series revenue bonds are considered to be defeased and the liability for those obligations has been removed from the long-term debt footnote.

The City refunded the outstanding debt to reduce its total debt service payments over an 11 year period by \$96,140 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$94,065.

E. INTERFUND TRANSFERS

Operating transfers:

<u>From</u>	<u>To</u>	Regulatory <u>authority</u>	<u>Amount</u>
Water utility Water utility Water utility Water utility Solid waste utility General General General	Waterworks depreciation and maintenance General Sewer utility Municipal equipment General Municipal equipment Capital improvement Public Building Commission	K.S.A. 12-825d K.S.A. 12-825d K.S.A. 12-825d K.S.A. 12-1,117 K.S.A. 12-825d K.S.A. 12-1,117 K.S.A. 12-1,118 Resolution	\$ 125,000 113,370 165,000 18,000 27,340 138,000 95,000 110,903 \$ 792,613

E. INTERFUND TRANSFERS (CONTINUED)

Transfer to related municipal entity:

<u>From</u> <u>To</u> <u>Amount</u>

Library Lincoln Library <u>\$ 100,593</u>

F. OTHER LONG-TERM OBLIGATIONS FROM OPERATIONS

Other post employment benefits. As provided by K.S.A. 12-5040, the City allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the City is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, the cost of this subsidy has not been quantified in this financial statement.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the City makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured.

Section 457 deferred compensation plan. The City offers a Section 457 deferred compensation plan to all employees on a voluntary basis. The City does not contribute to the plan, which is administered by a third party.

Section 125 plan. The City offers Section 125 plans to all eligible employees electing to participate. It is used for accident and cancer insurance. The City withholds the amounts from the employee's paychecks and remits the withholding to the plan administrator.

Compensated absences. The City's policy allows vacation time to accumulate to 160 hours. However, the number of hours of unused vacation that can be carried over without written authorization from the City Council varies depending on the number of continuous years of employment. The maximum number of hours eligible to be carried over is as follows: 40 hours, 0-5 years; 80 hours, 6-10 years; 120 hours, 11-15 years; 140 hours, 16-20 years; and, 160 hours, over 20 years. Sick leave may be accumulated up to 720 hours but unused sick leave is not paid upon termination or resignation.

G. DEFINED BENEFIT PENSION PLAN

Plan description. The City of Medicine Lodge participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. KPERS' financial statements are included in its Comprehensive Annual Financial Report which can be found on the KPERS website at www.kpers.org or by writing to KPERS (611 South Kansas, Suite 100; Topeka, KS 66603), or by calling 1-888-275-5737.

G. DEFINED BENEFIT PENSION PLAN (CONTINUED)

Contributions. K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. KPERS has multiple benefit structures and contribution rates depending on whether the employee is a KPERS 1, KPERS 2, or KPERS 3 member. KPERS 1 members are active and contributing members hired before July, 1, 2009. KPERS 2 members were first employed in a covered position on or after July 1, 2009, and KPERS 3 members were first employed in a covered position on or after January 1, 2015. Effective January 1, 2015, Kansas law established the KPERS member-employee contribution rate at 6% of covered salary for KPERS 1, KPERS 2, and KPERS 3 members. Member contributions are withheld by their employer and paid to KPERS according to the provisions of Section 414(h) of the Internal Revenue Code.

State law provides that employer contribution rates for KPERS 1, KPERS 2, and KPERS 3 be determined based on the results of each annual actuarial valuation. Kansas law sets a limitation on annual increases in the employer contribution rates. The actuarially determined employer contribution rate (not including the 0.85% contribution rate for Death and Disability Program) and the statutory contribution rate was 9.48% for the fiscal year ended December 31, 2015. Contributions to the pension plan from the City were \$62,564 for the year ended December 31, 2015.

Net Pension Liability

At December 31, 2015, the City's proportionate share of the collective net pension liability reported by KPERS was \$495,911. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2014, which was rolled forward to June 30, 2015. The City's proportion of the net pension liability was based on the ratio of the City's contributions to KPERS, relative to the total employer and non-employer contributions of the Local subgroup within KPERS. Since the KMAAG regulatory basis of accounting does not recognize long-term debt, this liability is not reported in the financial statement.

The complete actuarial report including all actuarial assumptions and methods, and the report on the allocation of the KPERS net pension liability to all participating employers are publically available on the website at www.kpers.org or can be obtained as described above.

H. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has been unable to obtain workers' compensation insurance at a cost it considered to be economically justifiable. For this reason, the City joined together with other cities in the State to participate in the Kansas Municipal Insurance Trust (KMIT), a public entity risk pool currently operating as a common risk management and insurance program for participating members.

H. RISK MANAGEMENT (CONTINUED)

The City pays an annual premium to KMIT for workers' compensation insurance coverage. The agreement to participate provides that the KMIT will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of \$500,000 for each insured event. Additional premiums may be due if total claims for the pool are different than what has been anticipated by KMIT management.

The City continues to carry commercial insurance for all other risks of loss, including property, liability, and fidelity bonds. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

I. SUBSEQUENT EVENTS

Management has evaluated subsequent events through June 16, 2016, the date on which the financial statement was available to be used. Management's evaluation concluded that the following subsequent events are required to be recognized or disclosed in this financial statement:

The City issued temporary notes of \$3,708,000 in December of 2014 for the water tower storage and lines project. When the project is completed the temporary notes will be refinanced with a loan from USDA Rural Development payable over 40 years. The City has also been granted a \$500,000 Community Development Block Grant and a \$500,000 USDA Emergency Community Water Assistance Grant in addition to the City's portion of \$329,000 for their public water supply well project. Both projects are contingent upon acquiring easements to the necessary properties.

REGULATORY-REQUIRED SUPPLEMENTARY INFORMATION

SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015

<u>Fund</u>	Certified budget	fo qual buo	etment or ifying dget edits	Total budget for comparison	Expenditures chargeable to current year	fa	/ariance avorable favorable)
General	\$ 2,234,932	\$	-	\$ 2,234,932	\$ 1,823,365	\$	411,567
Special purpose:							
Tourism	60,000		-	60,000	26,175		33,825
Library	116,245		-	116,245	106,993		9,252
Special highway Special parks and	50,000		-	50,000	-		50,000
recreation	3,500		-	3,500	-		3,500
Business:							
Water utility	1,167,493		-	1,167,493	996,029		171,464
Sewer utility	570,016		-	570,016	411,120		158,896
Solid waste utility	360,000			360,000	360,000		
Total	\$ 4,562,186	\$	_	\$ 4,562,186	\$ 3,723,682	\$	838,504

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

			2015	
	2011		5	Variance favorable
	2014	Actual	Budget	(unfavorable)
Receipts:				
Taxes and shared revenue:				
Ad valorem property tax	\$ 570,908	\$ 557,797	\$ 581,044	\$ (23,247)
Delinquent tax	19,679	3,440	5,000	(1,560)
Motor vehicle tax	118,659	87,432	96,568	(9,136)
Recreational vehicle tax	1,556	1,353	1,177	176
16/20M tax	4,607	4,635	4,822	(187)
Special assessments	584	, -	1,400	(1,400)
Local alcoholic liquor tax	4,599	961	3,500	(2,539)
Sales and use tax	785,422	615,903	615,000	903
License, permits and fees	5,860	7,590	3,750	3,840
Franchise fees	183,994	161,417	154,000	7,417
Fines, forfeitures and penalties	16,563	14,925	12,500	2,425
Charges for services	15,192	4,119	30,900	(26,781)
Interest	8,360	13,196	9,000	4,196
Use of property	100	-	-	-
Miscellaneous	34,567	34,050	15,000	19,050
Transfers	135,604	140,710	171,462	(30,752)
Total receipts	1,906,254	1,647,528	\$ 1,705,123	\$ (57,595)
Expenditures:				
Administration:				
Personnel	174,797	159,134	\$ 191,423	\$ 32,289
Contractual services	129,766	106,203	55,750	(50,453)
Commodities	14,626	9,049	18,750	9,701
Capital outlay	529	-	56,325	56,325
Economic development	25,000	25,000	15,500	(9,500)
Miscellaneous	5,522	3,030	1,000	(2,030)
	350,240	302,416	338,748	36,332

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

			2015	
	2014	Actual	Budget	Variance favorable (unfavorable)
Dolino donartment:				
Police department: Personnel	\$ 333,120	\$ 300,862	\$ 339,653	\$ 38,791
Contractual services	30,386	26,657	35,000	8,343
Commodities	23,165	13,763	26,750	12,987
Capital outlay	11,223	9,587	31,500	21,913
Miscellaneous	3,881	3,630		(3,630)
	401,775	354,499	432,903	78,404
Fire department: Personnel	1,176	322	500	178
Contractual services	17,271	11,985	10,500	(1,485)
Commodities	4,816	680	5,100	4,420
Capital outlay	15,839	1,400	35,951	34,551
Debt service:	10,000	1,100	00,001	01,001
Principal	31,014	32,549	_	(32,549)
Interest	1,936	4,295		(4,295)
	72,052	51,231	52,051	820
Street department:				
Personnel	85,042	116,431	71,037	(45,394)
Contractual services	71,147	30,177	34,500	4,323
Commodities	26,191	29,922	26,250	(3,672)
Capital outlay	202,896	9,109	209,075	199,966
Miscellaneous Debt service:	156	25	-	(25)
Principal	42,417	26,987	_	(26,987)
Interest	5,628	3,987		(3,987)
	433,477	216,638	340,862	124,224
Swimming pool:				
Personnel	43,495	43,902	68,411	24,509
Contractual services	17,488	16,042	6,250	(9,792)
Commodities	2,018	8,355	9,750	`1,395 [°]
Capital outlay	1,625	5,454	119,403	113,949
Miscellaneous	100	196	<u>-</u>	(196)
	64,726	73,949	203,814	129,865

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

			2015						
	2014		Actual		Budget		fa	ariance vorable favorable)	
Airport:									
Contractual services	\$	10,296	\$	14,267	\$	5,220	\$	(9,047)	
Commodities		-		-		1,950		1,950	
Capital outlay				1		500		499	
		10,296		14,268		7,670		(6,598)	
Municipal court:									
Personnel		4,727		4,141		4,640		499	
Contractual services		11,719		8,563		15,520		6,957	
Commodities		120				300		300	
		16,566		12,704		20,460		7,756	
Code enforcement/animal control:									
Contractual services		46,912		14,272		57,500		43,228	
Commodities		17		7		5,000		4,993	
		46,929		14,279		62,500		48,221	
Park department:									
Personnel		84,241		80,399		138,099		57,700	
Contractual services		23,053		26,200		12,850		(13,350)	
Commodities		10,509		15,543		24,100		8,557	
Capital outlay		21,944		1,763		9,000		7,237	
		139,747		123,905		184,049		60,144	
Carrie Nation Memorial:									
Appropriation		12,500		12,500		7,500		(5,000)	
Contractual services		5,484		2,778		1,400		(1,378)	
Commodities		-		14		2,450		2,436	
Capital outlay						500		500	
		17,984		15,292		11,850		(3,442)	

GENERAL FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

		2015							
	2014	Actual	Budget	Variance favorable (unfavorable)					
Street lights	\$ 44,469	\$ 43,173	\$ 48,000	\$ 4,827					
Emergency preparedness	299	371	5,000	4,629					
Recycling program	-	212	· -	(212)					
Economic development	-	_	25,000	25,000					
Transfers:									
Municipal equipment reserve	248,000	138,000	138,000	-					
Capital improvements reserve	112,842	95,000	95,000	-					
Public Building Commission	113,503	110,903	-	(110,903)					
Hospital appropriation	244,741	223,344	232,500	9,156					
Neighborhood revitalization rebate	35,956	33,181	35,525	2,344					
Miscellaneous			1,000	1,000					
Total expenditures	2,353,602	1,823,365	\$ 2,234,932	\$ 411,567					
Receipts over (under) expenditures	(447,348)	(175,837)							
Unencumbered cash, beginning of year	1,161,750	714,402	\$ 614,737	\$ 99,665					
Unencumbered cash, end of year	\$ 714,402	\$ 538,565	\$ 84,928	\$ 453,637					

TOURISM FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

				2015							
	2014		Actual		Budget		fa	ariance avorable favorable)			
Receipts:											
Taxes and shared revenue:											
Guest tax	\$	36,131	\$	23,031	\$	35,000	\$	(11,969)			
Expenditures:											
Contractual services		13,175		-	\$	10,000	\$	10,000			
Reimbursed expenditures		5,995		-		-		-			
Donations		62,000		26,175		50,000		23,825			
Total expenditures		81,170		26,175	\$	60,000	\$	33,825			
Receipts over (under) expenditures		(45,039)		(3,144)							
Unencumbered cash, beginning of year		99,350		54,311	\$	47,331	\$	6,980			
Unencumbered cash, end of year	\$	54,311	\$	51,167	\$	22,331	\$	28,836			

LIBRARY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

						2015			
	2014		Actual		Budget		fa	rariance avorable favorable)	
Receipts:									
Taxes and shared revenue:									
Ad valorem property tax	\$	89,552	\$	90,781	\$	95,496	\$	(4,715)	
Delinquent tax		2,974		539		4,500		(3,961)	
Motor vehicle tax		16,544		13,713		15,147		(1,434)	
Recreational vehicle tax		2,273		212		184		28	
16/20M vehicle tax		721		748		756		(8)	
Total receipts		112,064		105,993	\$	116,083	\$	(10,090)	
Expenditures:									
Contractual services		1,021		1,000	\$	1,500	\$	500	
Transfer to related municipal entity		106,424		100,593		109,000		8,407	
Neighborhood revitalization rebate		5,640		5,400		5,745		345	
Total expenditures		113,085		106,993	\$	116,245	\$	9,252	
Receipts over (under) expenditures		(1,021)		(1,000)					
Unencumbered cash, beginning of year		2,194		1,173	\$	4,162	\$	(2,989)	
Unencumbered cash, end of year	\$	1,173	\$	173	\$	4,000	\$	(3,827)	

SPECIAL HIGHWAY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

				2015						
	2014		Actual		Budget		Variance favorable (unfavorable)			
Receipts: State of Kansas gas tax	\$	52,388	\$	53,345	\$	51,590	\$	1,755		
Expenditures: Capital outlay		80,000			\$	50,000	\$	50,000		
Receipts over (under) expenditures Unencumbered cash, beginning of year		(27,612) 62,252		53,345 34,640	\$	84	\$	34,556		
Unencumbered cash, end of year	\$	34,640	\$	87,985	\$	1,674	\$	86,311		

SPECIAL PARKS AND RECREATION FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

				2015							
	2014		Actual		Budget		Variance favorable (unfavorable)				
Receipts: Local alcoholic liquor tax	\$	4,480	\$	961	\$	3,500	\$	(2,539)			
Expenditures: Capital outlay		7,276			\$	3,500	\$	3,500			
Receipts over (under) expenditures Unencumbered cash, beginning of year		(2,796) 8,501		961 5,705	\$	1,564	\$	4,141			
Unencumbered cash, end of year	\$	5,705	\$	6,666	\$	1,564	\$	5,102			

NON-BUDGETED SPECIAL PURPOSE FUNDS

SCHEDULE OF RECEIPTS AND EXPENDITURES REGULATORY BASIS

For the Year Ended December 31, 2015

	Municipal equipment	Capital improvements	Public Building	
	reserve	reserve	Commission	Total
Receipts:				
Bond proceeds	\$ -	\$ -	\$ 1,035,000	\$ 1,035,000
Grants	_	52,621	-	52,621
Transfers:				
General	138,000	95,000	110,903	343,903
Water utility	18,000			18,000
Total receipts	156,000	147,621	1,145,903	1,449,524
Expenditures:				
Contractual services	-	14,635	36	14,671
Capital outlay	22,000	-	-	22,000
Debt service:				
Principal	-	-	1,055,000	1,055,000
Interest	-	-	53,114	53,114
Cost of issuance			35,142	35,142
Total expenditures	22,000	14,635	1,143,292	1,179,927
Receipts over (under) expenditures	134,000	132,986	2,611	269,597
Unencumbered cash, beginning of year	464,228	448,608	102	912,938
Unencumbered cash, end of year	\$ 598,228	\$ 581,594	\$ 2,713	\$ 1,182,535

BOND AND INTEREST FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

				2015							
	2014		Actual		Budget		Variance favorable (unfavorable				
Receipts:											
Taxes and shared revenue:											
Ad valorem tax	\$	1	\$	-	\$	-	\$	-			
Delinquent tax		1,180				250		(250)			
Total receipts		1,181		-	\$	250	\$	(250)			
Expenditures:											
Debt service:											
Principal					\$		\$				
Receipts over (under) expenditures		1,181		-							
Unencumbered cash, beginning of year		16,853		18,034	\$	18,014	\$	20			
Unencumbered cash, end of year	\$	18,034	\$	18,034	\$	18,264	\$	(230)			

SIDEWALK IMPROVEMENT

SCHEDULE OF RECEIPTS AND EXPENDITURES REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

	2014			2015		
Receipts: Local sales and use tax Other	\$	- 708	\$	82,228 -		
Total receipts		708		82,228		
Expenditures: Capital outlay						
Receipts over (under) expenditures Unencumbered cash, beginning of year		708 10,443		82,228 11,151		
Unencumbered cash, end of year	\$	11,151	\$	93,379		

WATER UTILITY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

			2015	
	2014	Actual	Budget	Variance favorable (unfavorable)
Receipts:				
Water sales	\$ 993,488	\$ 1,037,962	\$ 1,017,000	\$ 20,962
New services	4,915	4,950	1,000	3,950
Reconnects	9,486	4,620	5,000	(380)
Bulk sales	673	1,229	1,250	(21)
Swimming pool fee	59,573	76,457	62,500	13,957
Sales tax	-	6,671	-	6,671
Miscellaneous	362	-	2,000	(2,000)
Reimbursed expenditures	30_	81_	3,500	(3,419)
Total receipts	1,068,527	1,131,970	\$ 1,092,250	\$ 39,720
Expenditures:				
Personnel	194,119	186,474	\$ 222,262	\$ 35,788
Contractual services	255,878	198,019	107,150	(90,869)
Commodities	26,189	25,816	80,350	54,534
Capital outlay	5,339	8,971	338,481	329,510
Miscellaneous	2,483	3,360	15,000	11,640
Debt service:				
Principal	83,121	102,667	-	(102,667)
Interest	14,745	49,352	-	(49,352)
Transfers:				
General	109,247	113,370	96,250	(17,120)
Municipal equipment reserve	18,000	18,000	18,000	-
Waterworks depreciation and	400.000	405.000	405.000	
maintenance reserve	109,000	125,000	125,000	-
Sewer utility		165,000	165,000	
Total expenditures	818,121	996,029	\$ 1,167,493	\$ 171,464
Receipts over (under) expenditures	250,406	135,941		
Unencumbered cash, beginning of year	151,374	401,780	\$ 378,940	\$ 22,840
Unencumbered cash, end of year	\$ 401,780	\$ 537,721	\$ 303,697	\$ 234,024

SEWER UTILITY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

			2015						
		2014		Actual		Budget		Variance avorable nfavorable)	
Receipts:									
•	\$	400,293	\$	396,892	\$	425,000	\$	(20 100)	
Charges for services Miscellaneous	Ф	650	Ф	390,092	Ф	250	Φ	(28,108)	
Reimbursed expenditures		000		-		1,000		(250) (1,000)	
Transfer from water utility		-		165,000		165,000		(1,000)	
Transier from water utility	-			103,000		105,000			
Total receipts		400,943		561,892	\$	591,250	\$	(29,358)	
Expenditures:									
Personnel		82,802		79,930	\$	101,421	\$	21,491	
Contractual services		135,335		121,738	Ψ	69,750	Ψ	(51,988)	
Commodities		12,119		15,339		55,275		39,936	
Capital outlay		2,194		1,757		197,750		195,993	
Miscellaneous		330		106		500		394	
Debt service:									
Principal		140,481		144,642		_		(144,642)	
Interest		51,769		47,608		_		(47,608)	
Transfers:		,		,				, ,	
General		_		_		25,000		25,000	
Sewer plant O-M-R		19,200		-		100,000		100,000	
Municipal equipment reserve						20,320		20,320	
Total expenditures		444,230		411,120	\$	570,016	\$	158,896	
Receipts over (under) expenditures		(43,287)		150,772					
Unencumbered cash, beginning of year		43,287		-	\$	138,514	\$	(138,514)	
Unencumbered cash, end of year	\$	<u>-</u>	\$	150,772	\$	159,748	\$	(8,976)	

SOLID WASTE UTILITY FUND

SCHEDULE OF RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET REGULATORY BASIS

For the Year Ended December 31, 2015 (With Comparative Actual Totals for the Prior Year Ended December 31, 2014)

			 2015							
	2014		Actual		Budget	f	Variance favorable (unfavorable)			
Receipts:										
Charges for services Miscellaneous	\$	337,296 29,000	\$ 343,335	\$	360,000	\$	(16,665)			
Total receipts		366,296	 343,335	\$	360,000	\$	(16,665)			
Expenditures:										
Personnel		1	-	\$	-	\$	-			
Contractual services		319,371	332,660		327,600		(5,060)			
Transfers:			0= 0.40		00.400					
General		26,357	 27,340		32,400		5,060			
Total expenditures		345,729	 360,000	\$	360,000	\$				
Receipts over (under) expenditures		20,567	(16,665)							
Unencumbered cash, beginning of year		11,081	31,648	\$	14,427	\$	17,221			
Unencumbered cash, end of year	\$	31,648	\$ 14,983	\$	14,427	\$	556			

NON-BUDGETED BUSINESS FUNDS

SCHEDULE OF RECEIPTS AND EXPENDITURES REGULATORY BASIS

For the Year Ended December 31, 2015

	Waterworks depreciation and maintenance reserve	Sewer plant O-M-R	Total
Receipts:			
Transfers: Water utility	\$ 125,000	\$ -	\$ 125,000
Expenditures:			
Contractual services	101,474	-	101,474
Capital outlay	43,500	15,645	59,145
Total expenditures	144,974	15,645	160,619
Receipts over (under) expenditures	(19,974)	(15,645)	(35,619)
Unencumbered cash, beginning of year	4,253,005	85,121	4,338,126
Unencumbered cash, end of year	\$ 4,233,031	\$ 69,476	\$ 4,302,507